

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 EA-10 ISO-00 AID-05 CEA-01 CIAE-00
COME-00 EB-08 FRB-03 INR-07 NSAE-00 SP-02 STR-04
TRSE-00 LAB-04 SIL-01 OMB-01 AGRE-00 SS-15 NSC-05
L-03 H-01 PA-01 PRS-01 /099 W
-----016753 081918Z /43

R 081757Z SEP 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC 1270
INFO AMEMBASSY BELGRADE
AMEMBASSY BRUSSELS
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY TOKYO
USMISSION GENEVA
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 02 BONN 14727

USEEC

ALSO FOR USOECD

E.O. 11652: GDS
TAGS: PFOR, UN, EGEN
SUBJ: PRE-32ND UNGA CONSULTATIONS (INCLUDING RESUMED
31ST UNGA): ECONOMIC ISSUES

REF: (A) STATE 205678, (B) BONN 14421, (C) BONN 13405,
(D) BONN 14449, (E) BONN 14454

1. SUMMARY. IN A REVIEW OF ECONOMIC ISSUES AT 31ST
AND 32ND UNGA, FRG FONOFF OFFICIAL CONCURRED WITH MOST
US TALKING POINTS, BUT MADE SEVERAL SUGGESTIONS WHICH
WILL CALL FOR FURTHER INFORMAL CONSULTATIONS,
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PROBABLY IN NEW YORK. END SUMMARY.

2. EMBASSY ECONOMIC COUNSELOR DISCUSSED PARA 12 OF
REF A WITH SULIMMA, FOREIGN MINISTRY OFFICIAL
RESPONSIBLE FOR MULTILATERAL ECONOMIC COOPERATION IN
THE UN. SULIMMA SAYS FRG AGREED WITH FIRST TALKING
POINT UNDER PARA 12 (A). HE BELIEVES THAT THE G-77

IS "SLIGHTLY DISAPPOINTED" WITH CIEC OUTCOME, BUT DOES NOT WANT TO DRAMATIZE THE DIALOGUE. SULIMMA THINKS THE SOVIET BLOC IS TRYING TO TREAT CIEC AS A "NON EVENT" AND THAT THE BLOC WILL TRY TO LIMIT DISCUSSION OF CIEC AT THE 31ST AND 32ND GENERAL ASSEMBLIES, BECAUSE THEY FEAR THAT THEY WILL BE ATTACKED FOR THEIR OWN LACKLUSTER PERFORMANCE ON AID TO DEVELOPING COUNTRIES.

3. SULIMMA REFERRED TO FRG/YUGOSLAV CONSULTATIONS IN JULY DURING WHICH YUGOSLAVS, AS NEXT GA PRESIDENT, WISHED TO MAKE CIEC FOLLOW-UP THE PRINCIPAL SUBJECT OF THE 32ND GENERAL ASSEMBLY. HE IS SURE THAT THE SOVIETS WILL NOT SUPPORT THIS YUGOSLAV INITIATIVE. SULIMMA ALSO BELIEVES THAT THE G-77 DRAFT RESOLUTION FOR THE FINAL SESSION OF THE 31ST GENERAL ASSEMBLY SHOWS THAT THE G-77 DID NOT BUY THE YUGOSLAV IDEAS. THE DRAFT RESOLUTION ALSO INDICATES THAT THE G-77 REJECTED THE VENEZUELAN IDEA OF A STEERING COMMITTEE SEPARATE FROM ECOSOC.

4. SULIMMA SAYS THE FRG ALSO AGREES WITH THE SECOND TALKING POINT UNDER 12 (A). HE BELIEVES THE INDUSTRIALIZED COUNTRIES SHOULD BE PREPARED TO REPLY TO ANTICIPATED CRITICISMS BY DESCRIBING HOW MUCH THEY HAVE DONE FOR THE DEVELOPING COUNTRIES. FOR THIS
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PURPOSE THEY CAN USE THE MATERIAL ALREADY PREPARED FOR USE AT BELGRADE. WHILE SKEPTICAL AS TO CIEC'S "EDUCATIONAL VALUE" (SEE THIRD TALKING POINT), SULIMMA BELIEVES THAT THE CALMING OF THE ATMOSPHERE SINCE THE UNGA 6TH AND 7TH SPECIAL SESSIONS IS CONSTRUCTIVE.

5. SULIMMA SAYS THE FRG FULLY AGREES WITH THE 4TH AND 6TH TALKING POINTS. WITH RESPECT TO TALKING POINT NO. 5, HE BELIEVES THAT THE G-77 ARE NOT PREPARED AT THE 31ST CLOSING SESSION TO GO VERY MUCH BEYOND THE DRAFT RESOLUTION ALREADY BEING CIRCULATED AND THAT THEY LOOK UPON POST-CIEC ACTIVITIES AS A CONTINUING EFFORT TO IMPLEMENT THE NEW INTERNATIONAL ECONOMIC ORDER (NIEO). THE FRG IS PREPARED TO JOIN US IN IGNORING REFERENCES TO NIEO, SO LONG AS THEY ARE IN VAGUE, GENERAL TERMS.

6. WITH RESPECT TO THE 7TH AND 8TH TALKING POINTS, SULIMMA SUGGESTED THAT WE SHOULD REVIEW THE LANGUAGE OF THE DRAFT RESOLUTIONS AND ACCEPT THEM IF THEY ARE NOT TOO SPECIFIC IN TRYING TO "PRE-DETERMINE THE OUTCOME OF NEGOTIATIONS." WITH RESPECT TO THE NINTH TALKING

POINT, SULIMMA SUGGESTS THAT THE DISCUSSION OF "AN
OVERVIEW MECHANISM" SHOULD BE CONDUCTED IN THE

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LIGHT OF THE RECOMMENDATIONS OF THE AD HOC COMMITTEE
ON RESTRUCTURING. HE ALSO SUGGESTED THAT UN BODIES
OTHER THAN UNCTAD ARE PROBABLY SUFFICIENTLY EGOISTIC
TO COUNTERBALANCE EFFORTS OF UNCTAD TO DOMINATE
THE SCENE (SEE ALSO REF B).

7. SULIMMA CALLED ATTENTION TO A RECENT DEVELOPMENT
WHICH HE CONSIDERS SIGNIFICANT IN THE ATTITUDE OF
THE G-77 TOWARDS THE UNCTAD SECRETARIAT. HE POINTED
OUT THAT G-77 RECENTLY, FOR THE FIRST TIME, REFUSED
TO ACCEPT A PAPER DRAFTED BY THE UNCTAD SECRETARIAT
AS A BASIS FOR DISCUSSION. HE CONSIDERS THIS REFUSAL
TO BE A SIGN THAT THE G-77 HAS BECOME MORE MODERATE
AND REALISTIC AND THAT IT WILL IN THE FUTURE REJECT
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SOME OF THE MORE DIRIGISTIC IDEAS OF THE UNCTAD SECRETARIAT.

8. SULIMMA SAYS FRG AGREES FULLY WITH SUB-PARAS 12 (B) AND 12 (C) OF REF A. HE BELIEVES THAT THE SOVIET BLOC WILL GIVE STRONG SUPPORT TO THE IDEA OF CREATING NO MORE NEW UN BODIES AS INDICATED IN PARAS 12 (C). WITH RESPECT TO PARA 12 (D), SULIMMA EXPRESSED CONCERN ABOUT EFFORTS OF THE SO-CALLED "LIKE-MINDED" (I.E. SCANDINAVIA, AUSTRIA, BELGIUM, CANADA, NETHERLANDS, ETC.) TO DISCUSS THE DUTCH PROPOSAL FOR MEETING THE "IMMEDIATE NEEDS" OF THE POOREST DEVELOPING COUNTRIES. THE FRG IS MAKING STRONG EFFORTS TO DISCOURAGE THE DUTCH INITIATIVE.

9. WITH RESPECT TO PARAGRAPH 12 E (1) (COMMON FUND), SULIMMA CALLED OUR ATTENTION TO THE CLAUSE IN THE G-77 DRAFT RESOLUTION FOR THE FINAL SESSION OF THE 31ST GA WHICH "CALLS UPON ALL DEVELOPED COUNTRIES TO RECONSIDER THEIR POSITION ...". HE CONSIDERS THIS UNBALANCED LANGUAGE TO BE UNACCEPTABLE, POINTING OUT THAT THE INDUSTRIAL COUNTRIES MADE SUBSTANTIAL CONCESSIONS AND THAT IT IS NOW UP TO THE DEVELOPING COUNTRIES TO DO LIKEWISE. HE SUGGESTED THAT THE MINIMUM ACCEPTABLE LANGUAGE SHOULD "CALL UPON BOTH DEVELOPING AND DEVELOPED COUNTRIES TO RECONSIDER THEIR POSITIONS ...". WITH RESPECT TO THE SECOND AND THIRD TALKING POINT ON THE COMMON FUND, SULIMMA CALLED ATTENTION TO THE LETTER FROM STATE SECRETARY HERMES TO UNDER SECRETARY COOPER (REF C). FURTHER US/FRG CONSULTATIONS WILL BE NEEDED TO IRON OUT THE DETAILS. THERE ARE STILL IMPORTANT QUESTIONS TO BE RESOLVED SUCH AS ACCESS TO CAPITAL MARKETS AND GOVERNMENT GUARANTEES.

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10. WITH RESPECT TO PARAGRAPH 12 E (2) (DEBT), SULIMMA SAYS THE FRG AGREES WITH THE FIRST THREE OF OUR TALKING POINTS (SEE REF D).

11. FINALLY, WITH RESPECT TO PARAGRAPH 12 E (3) (ENERGY), SULIMMA SAYS THE FRG AGREES WITH OUR TALKING POINTS, BUT DOES NOT SEE ANY MERIT IN DISCUSSING ENERGY PROBLEMS IN THE GENERAL UNITED NATIONS CONTEXT. WHILE ADMITTING THAT THE ECONOMIC COMMISSION FOR

EUROPE (ECE) IS A UNITED NATIONS BODY, SULIMMA SUGGESTED THAT THE PROPOSAL FOR AN ECE ENERGY CONFERENCE IN RESPONSE TO THE BREZHNEV PROPOSAL AT THE CSCE WAS A SEPARATE QUESTION (SEE REF E). HE DOUBTED THAT THERE WOULD BE ANY PRESSURE TO GLOBALIZE THE ECE CONFERENCE OR TO DEAL SIGNIFICANTLY WITH THE SUBJECT MATTER IN OTHER UN BODIES.

12. COMMENT: FRG APPROACH CLOSELY PARALLELS OURS, BUT EMBASSY PRESUMES THAT USUN WILL CONSULT CLOSELY WITH FRG MISSION IN NEW YORK AS TACTICAL SITUATION UNFOLDS, ESPECIALLY SINCE DEVELOPING EC POSITIONS MAY IMPINGE ON FRG CONVICTIONS.
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